



# Return visit from the Bilateral Exchange between Regional Administrative Court (Vilniaus chamber) and Cour administrative d'appel de Versailles

18 June 2025

# Process:



- Application (~ October, 2023)
- Acceptance (February, 2024)
- **First visit:**
  - Delegation of the Cour administrative d'appel de Versailles visit on **7–11 April, 2025** in Vilnius

# First visit:



- News about the start of the First visit (in Lithuanian)
- Summary information about the First visit (in Lithuanian)



# Process:

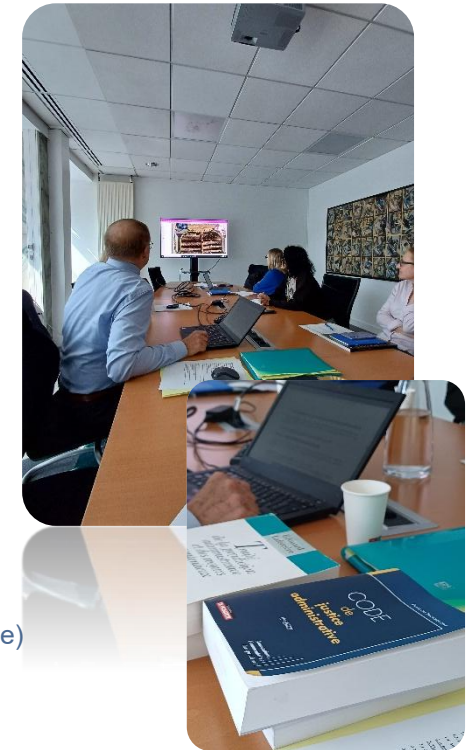


- Application (~ October, 2023)
- Acceptance (February, 2024)
- **First visit:**
  - Delegation of the Cour administrative d'appel de Versailles visit on **7–11 April, 2025** in Vilnius
- **Return visit:**
  - Delegation of the Regional Administrative Court (Vilnius chamber) visit on **9–13 June, 2025** in Versailles

# Return visit: 9–10 June 2025



- Meeting with Nathalie Massias, the President of the Cour administrative d'appel de Versailles
- Introductory meeting:
  - Organization of justice system in France (historical background)
  - Organization of administrative courts system:
    - 4 255 people keep the administrative justice system running on a daily basis
    - Supreme Administrative Court
      - Conseil d'Etat: 9 763 (2024, cases; cassation); 975 (2024, opinions)
        - Members: 238
        - Staff: 441
    - Ordinary administrative courts:
      - Administrative Tribunals: 254 644 (2024)
        - Case examination term: ~ 9 months (2024): migration, housing, civil service, social assistance, etc.
      - Administrative courts of appeal: 31 025 (2024)
        - Case examination term: ~ 11 months (2024): migration, civil service, tax, urban planning, etc.
      - **Judges: 1 265**
      - **Clerks: 1 494**
    - Specialized administrative courts (etc.):
      - National Court of Asylum Law (1953 – Commission des recours des refugees; 2007 – Cour nationale du droit d'asile)
        - Judges: 30 (2024)
        - Clerks: 637 (2024)
        - 61 593 (2024)
        - Case examination term: ~ 5 months (2024)
        - Origin countries: Bangladesh, Turkey, Afghanistan, Guinea, Democratic Republic of Congo, Ivory Coast, Sri Lanka, Georgia, Nigeria, Russia (1 526)
        - Appeal only on a point of law (recours en cassation)
      - Cour des comptes (Court of accounts)
      - Paying Parking Court (2025): 146 404 (2024)
        - Judges: 15
        - Clerks: 135



- **Introductory meeting:**

- Cour administrative d'appel de Versailles

- *Jurisdiction via territory*: administrative courts of Cergy-Pontoise, Orléans and Versailles
    - *Jurisdiction via population*: 8 000 000 inhabitants
    - Appeals: 3 600 (~ May 2025)
    - Composition:

- Judges (26): junior (conseiller), senior (premier), president
      - President (President de chambre)
      - Associate President (President assesseur)
      - Reporting judges (Rapporteurs)
      - Public reporting judge (Rapporteur public):
        - Giver of the personal legal opinion
      - Court secretary (Greffière de chambre) (10; one for chamber)
        - Court secretary's assistant (Greffière-adjointe)
      - Judicial Assistant (Assistant de justice) (6; one for chamber)
        - Start: 2002; at ordinary administrative courts
        - Judicial assistants' assistant (Juriste assistante)

- 5 chambers:

- According to the litigation matters

- Migration cases (Etrangers)

- Meeting about Foreign Nationals Unit (Division) (Pôle Etrangers) (2018; 2024):

- Reasons:
        - Steady rising number of applications (claims, appeals)
        - Complexity of the law governing foreign nationals
        - Short cases examination terms

- Procedure:

- First stage: court order (~ 78 %)
        - Second stage: court decision (void decision, significant legal issues, uncertain outcome): to internal hearing (LTU: written procedure), to a chamber (LTU: oral procedure) (~ 22 %)

- Result: increasing the number of proceeded cases (~ 10 %)



to internal hearing (LTU: written procedure), to a chamber (LTU: oral procedure) (~ 22 %)



- **Presentation:**

- **Court orders Code de justice administrative (2000) R.222-1 (52 %):**

- Classical (expanded in 2017 by adding additional ground to issue a court order)
    - Goals – to:
      - Accelerate proceedings
      - Ensure consistency in repetitive litigation (regarding identified series of cases)
      - Lighten the workload
    - Proceedings:
      - Single judge
      - No rapporteur public
      - No public hearing (written procedure)
      - No adversarial procedure
      - Motives: standard formulas
      - Object to appeal (are exceptions)
    - Defined list of subjects empowered to issue a court order
    - Defined list of legal cases where a matter can be resolved by issuing a court order
      - Inadmissibility cases
      - Withdrawals
      - Mootness
      - Litigation costs
      - Strictly limited: manifestly ill-founded



- **Other:**

- Payment order, fact-finding order, expertise order, closing-reopening investigation, referral (internal, external), removal, enforcement, **other**
    - Emergency Provisional Procedure
      - Proceedings:
        - Single judge
        - Oral public hearing
        - Adversarial procedure
        - Short time

# Visit to the Tribunal Administrative de Versailles:



- **Public oral hearings:**
  - Provisional Emergency Proceedings

Case #1	Case #2
Dispute about the installation of the satellite antennas	Dispute about the local authority authorization to execute a construction project

- **Meeting with judge Emmanuel Jauffret:**
  - Specifics of Provisional Emergency Proceedings:
    - Claim accepted
    - Single judge
    - No rapporteur public
    - New evidence allowed
    - Prove only a doubt





# Visit to the Tribunal Administrative de Versailles:



- **Meetings with Jenny Grand d'Esnon, the President, and Julien Ileboudo, the Registrar of the Removal Division:**

- Management of the cases with short examination deadline (2–10 months), emergency and migration cases:
  - Territory jurisdiction
  - Internal division
    - Analysis of national and international legal regulation:
      - Complexity
      - Rapid and ongoing changes
      - Political tensions regarding migration policy, etc.
- Cases rising from the misadministration:
  - For instance:
    - Migration cases regarding delays to schedule a meeting.





Les Fâcheux de Molière (1661)



# Return visit: 11–12 June 2025



- Visiting Conseil d'Etat and meeting with Terry Olson, member of the Conseil d'Etat and former President of the Cour administrative d'appel de Versailles:



*With Didier-Roland Tabuteau*

# Conseil d'Etat (Council of State):



Advising the  
Government  
*Not binding, but  
followed*

Administrative  
divisions

Publishing the annual reports,  
studies, coordinating research  
projects

Adjudicating  
disputes  
*Court of the last  
resort (cassation)*

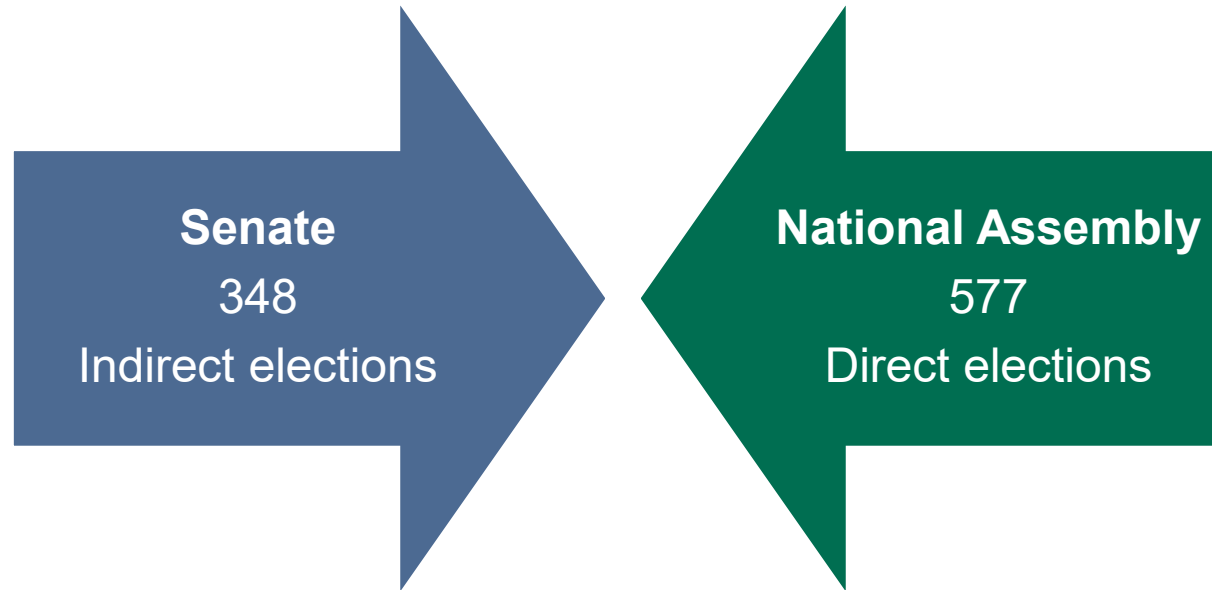
Litigation  
division



- **Visiting the Conseil constitutionnel (Constitutional Council; 1958):**
  - Part of France judiciary system
  - 9 members for 9 years
  - Defined list of subjects empowered to apply
  - Constitutional review object: parliamentary statutes
  - *Ex ante* constitutional control: before entering into effect
  - *Ex post* constitutional control (2010): indirect individual constitutional complaint (through Council of State)
  - + Election supervision



- Visiting the Parliament:





# Ambassade de Lituanie



## Attending 2 court hearings in Cour administrative d'appel de Versailles:



- **Process:**

- Single judge or Panel of judges (president of the chamber and 2 judges belonging to the chamber)
- Participants: judge(s), rapporteur public, greffière de chambre
- President of the chamber in control of case hearing proceedings
- Rapporteur public presents its legal opinion
- Investigation closed before the court hearing
  - *Note en délibéré*
- First – appellant, then – defendant
- After the court hearings: deliberation among judges (without rapporteur public)
- Dissenting opinions are forbidden
- Greffière de chambre: proof-reading; in charge of the notification of court decision

Case #1	Case #2
Dispute about the authorization to build 2 residential blocks	Dispute about temporary living

# Return visit: 13 June 2025



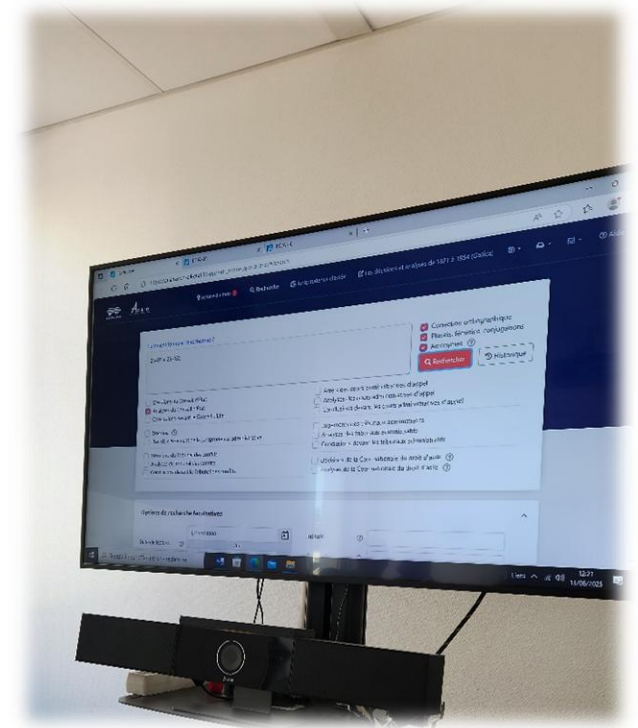
- **Analysis-based information about case law:**
  - Centralization: Council of State's internet (website)
  - Decentralization: Cour administrative d'appel de Versailles website
    - Information about court decisions
- **Centralized know-how system:**
  - Council of State's intranet
- **Case management systems:**
  - Télérecours: outside case management system
  - Skipper: internal case management system
  - Next:
    - Portail contentieux
    - Fiche navette



# Documentary research method:



- French National Database system:
  - Legifrance
- Database system for administrative courts:
  - Ariane
- Other systems





- **Visiting Yvelines Prefecture:**

- Constitutional principal
- Director for regulation and local authorities:
  - Legality (recommendations; right to refer to administrative court)
  - Intermunicipal affairs
  - State grants (administrative duties)
  - Urban Planning
  - Building Permit
  - General Regulation
  - Environment
  - Public Inquiries
  - Elections (administrative and adjudicating duties)





- **Visiting Versailles Court of Appeal:**

- Justice system
- Ordinary court system:
  - Judges
  - Prosecutors
- Challenges:
  - Difficult political situation:
    - Searching for an objective mechanism for financing courts
  - Recruitment of new judges







- **Meeting with Versailles Bar Association:**

- Small number of lawyers specializing in administrative law
- Attractiveness and need for lawyers specialization in public law



**Merci pour votre attention**  
**Dékojame už jūsu dēmesj**